# HOUSE JOURNAL

FORTY-FIFTH LEGISLATURE, SECOND CALLED SESSION

# **PROCEEDINGS**

#### FIRST DAY

Hall of the House of Representatives, Austin, Texas

Monday, September 27, 1937

In obedience of the proclamation of His Excellency, James V. Allred, Governor of Texas, convening the Forty-fifth Legislature to meet in Special Session at Austin, the seat of government, this the twenty-seventh day of September, 1937, the Members of the House of Representatives assembled in Representative Hall, and at 12:00 o'clock m., the House was called to order by the Hon. R. W. Calvert, Speaker.

Prayer was offered by Rev. George W. Coltrin, Chaplain.

#### PROCLAMATION BY THE **GOVERNOR**

The Speaker laid before the House, and had read, the following procla-mation by the Governor:

To All To Whom These Presents Shall

Whereas, The General Fund of this State is at present operating under a deficit of approximately Fifteen Million Dollars; and

Whereas, The Forty-fifth Legislature of the Regular Session passed appropriation bills increasing expenditures over those of the past biennium; and

Whereas, Income into the General Fund does not equal outgo by at least Four and a Half Million Dollars per year; and

Whereas, It is desirable that the deficit of Fifteen Million Dollars shall be retired at least over a period of years; and

No revenue measures Whereas, were passed by the Forty-fifth Legislature to provide for either retiring the deficit or to take care of the increased appropriations; and

Regular Session of the Forty-fifth come equal outgo from said Fund.

Legislature that additional moneys be placed in the Old Age Assistance Fund, and such Fund is now in debt \$1,626,000.00 on outstanding warrants and the Board of Control estimates that in addition we need to allocate approximately Two Million Dollars annually to this fund; and, in my opinion, the Old Age Assistance Fund does need additional revenues to care for the actual needy; and

Whereas, At a special election held on August 23, 1937, the people adopted amendments to the Constitution to authorize the State to aid the needy blind and provide help for the needy, neglected and dependent children of this State (not to exceed \$1,500,000.00.

per year); and

Whereas, The people have heretofore adopted an amendment to authorize a Teachers Retirement Act and the Forty-fifth Legislature passed a law to make said amendment effective; and

Whereas, It is the duty of the Leg-islature of this State to provide revenues for the operation of the government, and, in my opinion, it is certainly the duty of the Legislature to provide revenues to take care of the appropriations they have themselves made and to carry out the people's will, manifested in the adoption of such constitutional amendments;

Now, Therefore, I, James V. Allred, Governor of the State of Texas, by virtue of the authority vested in me by the Constitution and laws of this State, do hereby call the Second Extraordinary Session of the Forty-fifth Legislature to be convened in the City of Austin commencing at 12:00 o'clock noon on Monday, the 27th day of September, A. D., 1937, for the following purpose:

To pass laws levying taxes to raise revenues sufficient to adequately provide for:

The wiping out of the deficit Whereas. I recommended to the in the General Fund and to make inB. To provide additional funds to be allocated for old age assistance.

C. To provide for aid to the needy blind, the dependent, neglected and needy children, and to take care of the State's portion under the Teachers' Retirement Amendment and Act.

In testimony whereof, I have hereunto signed my name officially and caused the Seal of State to be impressed hereon at Austin, this the 11th day of September, 1937.

(Signed) JAMES V. ALLRED, Governor of Texas.

By the Governor:

(Seal) EDWARD CLARK, Secretary of State.

Speaker Calvert then declared the House of Representatives to be duly assembled in accordance with the Proclamation.

The roll of the House was called, and the following Members were present:

Mr. Speaker England Adkins Farmer Alexander Feltv Alsup Fielden Amos Fox Anderson **Fuchs** Baker Gibson Bates Graves Beckworth Hamilton Bell Hankamer Blankenship Hanna Boethel Harbin Bond Hardin Boyer Harper Harrell Bradbury Harris of Archer Bradford Harris of Dallas Bridgers Harris of Dickens Broadfoot Hartzog Brown Heflin Burton Herzik Cagle Holland Callan Hoskins Carssow Cathey Howard Huddleston Cauthorn Celaya Hull Cleveland Hyder Colquitt Jackson Davis of Haskell Johnson of Ellis Davis of Jasper Johnson Davisson of Tarrant of Eastland Jones of Angelina Dean Jones of Atascosa Deglandon Jones of Falls Derden Jones of Wise Dickison Keefe

> Keith Kelt

Dollins

Donaghey

Quinn Kenyon Ragsdale Kern King Reader Knetsch Reed of Bowie Langdon Reed of Dallas Lankford Rhodes Lanning Riddle Leath Roark Ross Leyendecker Russell Schuenemann Loggins Settle London Sewell Lucas Sharpe Mann Shell Mauritz Simpson Mays Skaggs McConnell Smith of Hopkins McDonald Smith McFarland of Matagorda McKee Smith of Tarrant McKinney Stevenson Metcalfe Stinson Moffett Stocks Monkhouse Talbert Morris Tarwater Morse Tennant Newton Tennyson Nicholson Thornberry Oliver Thornton Palmer Vale Patterson of Mills Waggoner Patterson Weldon of Travis Westbrook Petsch Winfree Pope Wood Powell Worley Prescott

Absent—Excused

Davison of Fisher Leonard Rutta

A quorum was announced present.

#### LEAVE OF ABSENCE GRANTED

The following Member was granted leave of absence on account of important business:

Mr. Rutta for today, on motion of Mr. Hamilton.

# OATHS OF OFFICE ADMINISTERED

Speaker Calvert stated that Hon. Preston L. Anderson, Representative-elect of the Seventy-eighth Representative District, to succeed Hon. A. O. McCracken, resigned, and Hon. Henry G. Lehman. Representative-elect of the Sixty-fifth Representative District, to succeed Hon. Jesse James, resigned, and Hon. R. R. Donaghey, Representative-elect of the One Hun-

dred and Twelfth Representative District, to succeed Hon. Albert G. Walker, resigned, were present within the Hall of the House, and stated that the constitutional oath of office would now be administered to them.

The Speaker announced the appointment of Hon. George L. Moffett of Hardeman County, Hon. Fred Felty, of Bexar County, and Hon. Albert Deglandon, of Bastrop County, as a committee to escort the Members-elect to the Speaker's stand.

Mr. Anderson, Mr. Donaghey, and Mr. Lehman, having been escorted to the Speaker's stand, then took the constitutional oath of office which was administered by Speaker R. W. Calvert.

Speaker Calvert presented Hon. Fred Felty who introduced Hon. P. L. Anderson.

Mr. Anderson then addressed the House briefly.

Speaker Calvert presented Hon. George Moffett who introduced Hon. R. R. Donaghey.

Mr. Donaghey addressed the House briefly.

Speaker Calvert presented Hon. Albert Deglandon who introduced Hon. Henry G. Lehman.

Mr. Lehman then addressed the House briefly.

# PROVIDING FOR APPOINTMENT OF COMMITTEES TO NOTIFY THE GOVERNOR AND THE SENATE OF ORGANIZATION OF THE HOUSE

Mr. Alsup offered the following resolution:

H. S. R. No. 1, Providing for appointment of committees to notify the Governor and the Senate of organization of House.

Whereas, The House of Representatives is now called to order in the Second Called Session of the Forty-fifth Legislature; now, therefore, be it

Resolved, That the Speaker appoint two committees of five Members each, one to notify the Governor, and one to notify the Senate that the House of Representatives is now organized and ready to transact business.

The resolution was read second time, and was adopted.

In accordance with the above action, the Speaker announced the appointment of the following committee to notify the Governor: Messrs. Mays, Kern, Donaghey, Lehman and Anderson.

In accordance with the above action, the Speaker announced the appointment of the following committee to notify the Senate: Messrs. Ross, Deglandon, Stocks, Morse and Roark.

#### SENATE NOTIFIED

The committee appointed to notify the Senate that the House is now organized and ready for the transaction of business, appeared at the bar of the House and, being duly announced, stated that they had performed the duty assigned them.

#### GOVERNOR NOTIFIED

The committee appointed to notify the Governor that the House is now organized and ready for the transaction of business, appeared at the bar of the House and, being duly announced, stated that they had performed the duty assigned them.

# PROVIDING FOR EMPLOYEES OF THE HOUSE

Mr. Alsup offered the following resolution:

H. S. R. No. 2, Providing for employees of the House.

Whereas, It is the duty of the State of Texas to furnish the House of Representatives and its Members with the proper facilities, employees, and supplies to permit them to conduct and transact their official business in a business-like and efficient manner; therefore, be it

Resolved by the House of Representatives of the Second Called Session of the Forty-fifth Legislature of the State of Texas, That the Speaker of the House shall appoint the following employees to serve for such compensation as is herein provided for the duration of the Second Called Session of the Forty-fifth Legislature, unless otherwise specified:

- 1. One Parliamentarian to the House at \$10.00 per day.
- 2. Two secretaries to the Speaker at \$6.00 per day each.
  - 3. One bill clerk at \$4.00 per day.
- 4. One assistant to the Chief Clerk at \$6.00 per day.

- 5. One bookkeeper to the Chief Clerk at \$6.00 per day.
- 6. One secretary to the Chief Clerk at \$5.00 per day.
- 7. One stenographer to the Chief Clerk at \$5.00 per day.
- 8. One assistant to Journal Clerk at \$5.00 per day.
- 9. Two assistants to the Calendar Clerk at \$4.00 per day each.
- 10. One clerk to the Committee on Appropriations, at \$6.00 per day.
- 11. One assistant clerk to the Committee on Appropriations at \$5.00 per day.
- 12. Two stenographers to the Committee on Appropriations at \$5.00 per day each.
- 13. One reference librarian and data clerk at \$5.00 per day.
- 14. One superintendent of stenographers at \$6.50 per day.
- 15. Fifty expert stenographers and typists at \$5.00 per day.
- 16. One superintendent of committee clerks at \$5.00 per day.
- 17. Committee clerks at \$4.00 per day each, as needed.
- 18. One clerk for the Committee on Contingent Expenses at \$5.00 per day.
- 19. One bookkeeper to the Committee on Contingent Expenses at \$4.00 per day.
- 20. One mailing clerk for the Journal at \$5.00 per day.
- 21. One assistant mailing clerk for the Journal at \$4.00 per day.
- 22. One supply clerk and storekeeper at \$2.50 per day.
- 23. One assistant supply clerk and storekeeper at \$2.50 per day.
- 24. One page to the Committee on Contingent Expenses at \$2.50 per day.
- 25. One page to the Doorkeeper at \$3.00 per day.
- 26. One page to the Assistant Doorkeeper at \$3.00 per day.
- 27. One page to the Enrolling room at \$2.50 per day.
- 28. One page to the Engrossing room at \$2.50 per day.
- 29. One page to the stenographic force at \$2.50 per day.
- One messenger to carry papers to the Confederate Home at \$2.00 per
- day each.

- 32. One multigraph and/or mimeograph clerk at \$4.00 per day.
- 33. One secretary to Mr. Alsup at \$4.00 per day.
- 34. Four Assistant Sergeants-at-Arms at \$4.00 per day each.
- 35. One secretary to the Sergeantat-Arms at \$4.00 per day.
- 36. One night watchman at \$3.00 per day.
- 37. One assistant night watchman at \$3.00 per day.
- 38. Ten porters at \$2.00 per day each.
- 39. One men's wash room porter at \$2.50 per day.
- 40. One extra duty porter at \$2.50 per day.
- 41. One maid for ladies' lounge room at \$2.00 per day.
- 42. One superintendent of porters at \$3.50 per day.
- 43. Two elevator operators \$2.00 per day each.
- 44. One chief operator for voting machine at \$7.50 per day.
- 45. One assistant operator for voting machine at \$5.00 per day.
- 46. One House postmaster at \$4.00 per day.

Be it further resolved, That it shall be the duty of the Speaker, and he is hereby empowered, to dispense with the services of any employee who, in his judgment, is not further needed; or for the misconduct of any employee, and he shall have the power to appoint extra help whenever in his judgment it is needed. The duties of the employees heretofore mentioned shall be such as are required by the Speaker of the House of Representatives, and he is hereby empowered to apportion the hours and pay of parttime employees.

Any of the employees may be excused by the Speaker for causes deemed by him sufficient; provided further, that any employee who shall absent himself without leave shall not receive any compensation for the time missed during his absence. The salaries of the employees shall begin when they are instructed to begin work by the Speaker.

Be it further resolved, That each Member of the House of Representatives of the Second Called Session of the Forty-fifth Legislature be and is 31. Twenty-five pages at \$2.50 per herewith allowed a credit in the sum of \$30.00 each with the Committee

on Contingent Expenses for expenditure for stationery, supplies, postage, telephone tolls and/or telegraph tolls. The Speaker shall be allowed an additional \$15.00, the Chief Clerk shall be allowed \$25.00, the Committee on Contingent Expenses, the Committee on Claims and Accounts, and the Sergeant-at-Arms each shall be allowed \$15.00 and the Committee on Appropriations shall be allowed \$25.00.

The Committee on Contingent Expenses shall procure and keep for the use of the House, its Members, officers and committees, such stationery, stamps and other supplies as may be above set out, all such funds necesneeded and ordered by the House, the Speaker, and/or the Chairman of the Committee on Contingent Expenses. The clerk of the Committee shall keep an itemized account of the quantity of every kind of material received, the date it was received, the price paid therefor, and the persons from whom it was received. The unused remainder, if any, shall be delivered at the close of the Session to the Board of Control for safe-keeping. The office of this Committee shall be kept open daily, except Sundays, from 8:30 a. m., until one hour after the adjournment of the House, and on Sundays from 9:00 a.m., to 11:00 a.m. The Committee shall keep a set of books containing an account for each Member, officer, and/or committee authorized by the House, to expend stationery, supplies, stamps, telephone and/or telegraph tolls, and shall charge to each such account its daily withdrawals. The clerk of the Committee shall furnish a statement to each of the accounts, monthly, or when requested.

The Committee on Contingent Expenses shall have jurisdiction over the

mailing of the Journal.

Each Member shall be furnished with three weekly and/or daily news-

papers, of his own selection.

All requisitions for paper and supplies necessary for the preparation of bills and/or resolutions, for the use of the Enrolling and Engrossing rooms and/or the Standing Committees of the House shall be under the direction and care of the Committee on Contingent Expenses. This committee is also authorized to rent a sufficient number of typewriters and other business machines for the use thereof as right of way; and of the House and its employees, and to furnish same with proper materials. | mission contends that suit cannot be

hundred copies of the House Journal Commission without permission from

be printed daily; one hundred to be delivered to the Senate, one copy to be placed on each Member's desk daily, seventy-five copies to be delivered to the State Library and the remainder to be left with the Committee on Contingent Expenses for distribution under the direction of the Speaker; and

Be it further resolved, That no allowances included in this resolution shall be expended except for actual salaries and/or actual expenses of the House, its Members, officers, committees, and/or employees hereinsary to be expended in payment of the above shall be paid out of the Contingent Expense Fund of the

House.

The resolution was read second time. Mr. Jones of Falls offered the following amendment to the resolution:

"Amend House Simple Resolution No. 2, by changing the salary of the Contingent Expense Committee Clerk from \$5.00 to \$6.00 per day."

The amendment was lost.

The resolution was then adopted.

#### TO GRANT PERMISSION TO SUE THE STATE

Mr. Stevenson offered the following resolution:

H. C. R. No. 2, To grant Vina Wood, surviving wife of J. W. Wood, deceased, and Smoky Wood and Sid Wood, surviving heirs of J. W. Wood, deceased, permission to sue the State Highway Commission and the State of Texas.

Whereas, During the years 1934 and 1935, Mrs. Vina Wood, survivor in community of J. W. Wood, deceased, and Smoky Wood and Sid Wood, surviving heirs of J. W. Wood, deceased, claim their homestead consisting of 220 agrees of land was demanded. sisting of 220 acres of land was damaged by the State Highway Commission by virtue of the construction of State Highway No. 55 which runs south from Rocksprings in Edwards County, Texas, to Barksdale in Edwards County, Texas, through and over the said land of said parties, and which they claim has damaged said land by destruction of turf and pecan trees and by appropriating a part

Whereas, The State Highway Com-Be it further resolved, That eleven maintained against the State Highway the Legislature of the State of Texas; | have taken approximately Eight and

Whereas, The Legislature of the State of Texas does not admit that the plaintiffs have a valid or just claim against the State Highway Commission; it is nevertheless the sense of this Legislature that the plaintiffs should have the opportunity of establishing and enforcing their claim (if any) by a judgment of a court of competent jurisdiction; and

Whereas, Suit has been filed on said claim in the District Court of Edwards County, Texas, by the plaintiff, Vina Wood, and the Attorney General of Texas has answered for the State of Texas and the State Highway Commission in said suit, but no action has been taken by said court on said suit, and said claim has not been paid in whole or in

part; now, therefore, be it Resolved by the House of Representatives. the Senate concurring, That Mrs. Vina Wood, Smoky Wood and Sid Wood be, and hereby are, granted permission to continue and prosecute said suit to final judgment against the State Highway Commission of the State of Texas in Edwards County in order to determine whether or not they are entitled to damages and compensation as claimed in said suit.

The resolution was read second time, and was referred, by the Speaker, to the Committee on State Affairs.

# TO PROVIDE FOR APPOINT-MENT OF COMMITTEE TO INVESTIGATE REVENUE NEEDS OF THE STATE

Mr. Derden offered the following resolution:

H. S. R. No. 3, To provide for appointment of committee to investigate revenue needs of the State.

Whereas, In the Regular Session of the Forty-fifth Legislature there was introduced and passed out of the House of Representatives certain tax bills, including tax on oil, gas and sulphur and a franchise tax bill, all of which when combined was estimated to raise in new taxes a revenue in the sum of Fifteen Million (\$15,-

000.000.00) Dollars or more; and Whereas, In the Regular Session there was introduced and passed through this House a bill providing revenue; and for the remission of the State Ad Valorem tax back into the various tives is the body of the Legislature counties of the State which would in which tax bills must originate and

One Half Million (\$8,500,000.00) Dollars from the State's revenue; and

Whereas, There was also introduced during the Regular Session a bill providing for the liberalization of the Old Age Assistance which if the same had become enacted into law would have necessitated the expenditure of an additional Four Million (\$4,000,-

000.00) Dollars; and

Whereas, It was the intention and desire of the Legislature and the Members of this House to use the additional revenue which would have been provided in the tax bills passed through this House for the purpose of replacing the Ad Valorem Tax in the General Revenue Fund and a goodly portion of the balance thereof to provide a more liberal Old Age Assistance than was at this time or at the present time being paid; and

Whereas, All of the above mentioned tax bills failed of consideration in the Senate and the General Tax Remission Bill likewise failed in the Senate and the liberalization of Old Age Assistance failed in the House, the purpose for which the money was to be derived failed of passage; and

Whereas, The Legislature is now convened by the Governor for the purpose of again raising new revenue to the extent of approximately Fifteen Million (\$15,000,000.00) Dollars;

Whereas, Under the call there is no mention of any relief to the tax payers back in our respective counties on the taxes which they are now paying; and

Whereas, There is little or no probability of liberalizing the Old Age Assistance payments under the present Session, this Session being called to raise revenue for new and entirely different purposes; and

Whereas, The House of Representatives is in need of definite and conclusive information in regard to the amount of taxes actually needed at this present time and the purposes for the said revenue is needed; and

Whereas, The Governor, the Treasurer and the Comptroller of this State are at variance in their opinions as to the actual financial condition of the State and its needs for additional

Whereas, The House of Representa-

out of which they must first be

passed; now, therefore, be it
Resolved, That the Speaker be authorized and instructed by this Honorable Body to appoint a committee of 15 men from the membership of the House to make inquiry into the question of the amount of money, if any, is actually needed at this time and for what purposes the same is needed and in what amount for each purpose; and, be it further

Resolved, That this committee, if appointed, be and the same is hereby instructed to report back to this Honorable Body not later than Monday morning, October 4th as to what amount, of additional revenue they find to be actually needed to meet the present necessitous condition and for what purposes it is needed and the

amount for each purpose.

DERDEN,
REED of Bowie,
CAGLE,
DAVIS of Haskell,
BRADFORD,
HARRELL,
SIMPSON,
HANNA,
HYDER,
SETTLE.

The resolution was read second time.

Mr. Derden moved that further consideration of the resolution be set as a special order for 10:00 o'clock a. m., tomorrow.

Question recurring on the motion by Mr. Derden, yeas and nays were demanded

The motion was lost by the following vote:

## Yeas-55

Alsup	Hartzog ·
Baker	Heflin
Bates	Herzik
Beckworth	Hoskins
Blankenship	Howard
Boyer	Hull
Bradford	Hyder
Bridgers	Johnson
Cagle	of Tarrant
Callan	Jones of Atascosa
Derden	Kenyon
Donaghey	Kern
Fox	Knetsch
Hamilton	Lankford
Hankamer	Lehman
Harbin	Little
Harper	Loggins
Harrell	Mauritz

McKee Sewell Sharpe Morse Oliver Simpson Petsch Smith of Tarrant Prescott Stinson Reed of Bowie Stocks Reed of Dallas  ${f Talbert}$ Rhodes Thornton Ross Waggoner Settle Winfree

#### Nays-83

Adkins Lanning Alexander Leath Levendecker Amos London Bell Boethel Lucas Bond Mann Bradbury Mays McConnell. Broadfoot McDonald Brown Burton McFarland Carssow McKinney Cathey Metcalfe Moffett Cauthorn Cleveland Monkhouse Colquitt Morris Davis of Haskell Newton Davis of Jasper Nicholson Davisson Palmer of Eastland

Dean Patterson Deglandon of Travis Pope . Dickison Dollins Powell England Quinn Farmer Ragsdale Fielden Reader Fuchs Roark Gibson Russell Graves Schuenemann Hardin Skaggs

Harris of Archer Smith of Hopkins
Harris of Dallas Smith
Harris of Dickens of Matagorda

Holland Huddleston Jackson Jones of Angelina Jones of Wise

Keefe Keith Kelt King Langdon Moffett
Monkhouse
Morris
Newton
Nicholson
Palmer
Patterson of Mills
Patterson
of Travis
Pope
Powell
Quinn
Ragsdale
Reader
Roark
Russell

of Matagorda
Stevenson
Tarwater
Tennant
Tennyson
Thornberry
Vale
Weldon

Vale Weldon Westbrook Wood Worley

Present-Not Voting

Jones of Falls

Absent

Anderson Celaya Felty Hanna Johnson of Ellis Shell Riddle

Absent—Excused

Davison of Fisher Rutta Leonard

Mr. Derden moved that the resolution be set as a special order for 2:00 o'clock p. m., today.

Question recurring on the motion by Mr. Derden, year and nays were demanded.

The motion was lost by the following vote:

Yeas-26

Hyder Alsup Kern Anderson Morse Bradford Petsch Bridgers. Quinn Broadfoot Reed of Bowie Cagle Rhodes Colquitt Settle Derden Sewell England Sharpe Harrell Heflin Simpson Thornton Hoskins Winfree Howard

# Navs-111

Gibson Adkins Alexander Graves Hamilton Amos Hankamer Baker Harbin Bates Hardin Beckworth Harper Bell Harris of Archer Blankenship Harris of Dallas Boethel Harris of Dickens Bond Hartzog Boyer Bradbury Herzik Brown Holland Burton Huddleston Callan Hull Carssow Jackson Johnson of Ellis Cathey Jones of Angelina Cauthorn Jones of Wise Cleveland

Davis of Haskell Keefe Davis of Jasper Keith Davisson Kelt of Eastland Kenyon Dean King Deglandon Knetsch Dickison Langdon Dolling Lankford Farmer Lanning Felty Leath Fielden Lehman Leyendecker Fox **Fuchs** Little

Loggins Ragsdale London Reader Lucas Reed of Dallas Mann Roark Mauritz Ross Mays Russell McConnell Schuenemann McDonald Skaggs McFarland Smith of Hopkins McKee Smith McKinney of Matagorda Metcalfe Smith of Tarrant Moffett Stevenson Monkhouse Stinson Morris Stocks Newton Talbert Nicholson Tarwater Oliver Tennant Palmer Tennyson Patterson of Mills Thornberry Patterson Waggoner of Travis Weldon Pope Westbrook Powell bood Worley > Prescott

Present-Not Voting

Jones of Falls

## Absent

Jones of Atascosa Celaya Donaghey Riddle Hanna Shell Johnson Vale of Tarrant

#### Absent—Excused

Davison of Fisher Rutta

Leonard

Mr. Dean moved to table the resolution by Mr. Derden.

Question recurring on the motion to table, yeas and nays were demanded.

The motion to table prevailed by the following vote:

#### Yeas—75

Adkins Burton Colquitt Alexander Davis of Jasper Alsup Davisson Amos of Eastland Bates Dean Bell Dickison Beckworth Boethel Dollins England Bond Farmer Boyer Fielden Bradbury Fox Bridgers Gibson Brown

Graves Metcalfe Moffett Hardin Monkhouse Harper Harris of Archer Morris Harris of Dallas Morse Harbin Newton Holland Nicholson Hoskins Patterson Huddleston of Travis Jackson Pope Johnson of Ellis Reader Roark , Jones of Angelina Jones of Falls Ross Jones of Wise Russell Keefe Skaggs Keith Smith of Hopkins Langdon Smith Lanning of Matagorda Lehman Stevenson Lucas Tarwater London Tennant Mays Tennyson McConnell Thornberry McDonald Waggoner McFarland Weldon

#### Nays-63

Wood

McKinney

Baker Leath Blankenship Leyendecker Bradford Little Cagle Loggins Callan Mann Carssow Mauritz Cathev McKee Cauthorn Oliver Cleveland Palmer Davis of Haskell Patterson of Mills Petsch Deglandon Powell Derden **Felty** Prescott Fuchs Quinn Ragsdale Hamilton Reed of Bowie Hankamer Harrell Reed of Dallas Harris of Dickens Rhodes Hartzog Schuenemann Settle Heflin Howard Sewell Hull Sharpe Simpson Hvder Smith of Tarrant Johnson of Tarrant Stinson Jones of Atascosa Stocks Kelt Talbert Thornton Kenyon Kern Vale Westbrook King Knetsch Winfree Lankford Worley

#### Absent

Anderson Celaya Broadfoot Donaghey Hanna Herzik Riddle Shell

Absent—Excused

Davison of Fisher Rutta

Leonard

TO PROVIDE FOR JOINT SESSION TO HEAR ADDRESS BY THE GOVERNOR

Mr. Fielden offered the following resolution:

H. C. R. No. 4, To provide for a Joint Session to hear address by the Governor.

Be It Resolved by the House, the Senate concurring, That the two Houses meet in Joint Session on Monday, September 27th, at 12:50 p. m., for the purpose of allowing Governor James V. Allred to deliver in person his message to the Second Called Session of the Forty-fifth Legislature.

The resolution was read second time, and was adopted.

In accordance with the above action, the Speaker announced the appointment of the following committee to escort the Governor to the Speaker's stand: Messrs. Mauritz, Alexander, Tennyson, Hull and Carssow.

#### HOUSE NOTIFIED

A committee from the Senate appeared at the bar of the House and, being duly announced, stated that the Senate is now organized and ready for the transaction of business.

# MESSAGE FROM THE SENATE

Austin, Texas, September 27, 1937. Hon. R. W. Calvert, Speaker of the House of Representatives.

Sir: I am directed by the Senate to inform the House the Senate has passed the following:

H. C. R. No. 4, Relative to a Joint Session of the House and Senate at 12:50 p. m., for the purpose of hearing Hon. James V. Allred deliver his message in person.

Respectfully,

BOB BARKER, Secretary of the Senate.

TO PROVIDE FOR APPOINTMENT OF A JOINT COMMITTEE TO INVESTIGATE DEPART-MENTS OF THE STATE

Mr. Knetsch offered the following resolution:

H. C. R. No. 3, To provide for ap-

pointment of a Joint Committee to investigate Departments of the State.

Whereas, The operation, management and support of the State government has grown to tremendous the Governor; and proportions, this being evidenced by Whereas, There are usually introthe fact that the Departmental Appropriation Bill recently passed by the Regular Session of the Fortyfifth Legislature contained some 45 separate departmental appropriations:

Whereas, The appropriations for the next biennium covering the Departmental, Judiciary, Eleemosynary, Educational, and Rural Aid appropriations amounted in the aggregrate to than Seventy-one more Million (\$71,000,000.00) Dollars; and

Whereas, The costs and expenses of the government of this State has been and is growing by leaps and bounds, the appropriations for the next biennium being Eight to Ten Million Dollars higher than for the biennium closing on August 31, 1937; and

Whereas, The departments of government are rapidly increasing and are growing to such proportions as to cause all thinking persons to view with alarm the magnitude and scope of the costs of our State government;

Whereas, The State of Texas has no means of meeting the heavy obligations to carry on its Government except by means of taxes; and

Whereas, The magnitude of the operation of our government through its various departments and institutions has grown to such an extent that it vitally affects every citizen of this State, and the costs of operating such government creates a liability upon every kind and character of property located within the confines of this State: and

Whereas, There is no indication of a cessation or letting-up of the increase in costs of government due to in consonance with the Constitutional the fact that we now have pensions provision which says that all for the aged, pensions for firemen, shall be equal and uniform; and pensions for school teachers, and amendments have recently adopted providing for aid to certain blind citizens and aid to children of indigent parents; and

Whereas, It is the duty of the Legislature of this State to see that adequate revenue is raised; that it is dispensed justly and equitably, and that reasonable service is received by the State from its various employees for the money so spent; and

this State, sessions of the Legislature are limited to one regular session each two years, and such number of special sessions as may be called by

duced at a regular session of the Legislature approximately 1,000 to 1,200 bills in the House of Representatives, and approximately 500 to 600 bills in the Senate, dealing with practically every conceivable phase of government and taxation, as well as hundreds of simple, concurrent, and joint resolutions; and

Whereas, It is a physical impossibility for even the most studious and energetic Member of the Legislature to read, much less digest, this large volume of proposed legislation in the limited time afforded; and

Whereas, Because of the conditions hereinbefore outlined it is absolutely impossible for the Members of the Legislature of this State to give careful and due consideration to proposed legislation, and thus through no fault of the Legislature, but principally due to our system of government, many laws are passed that probably should not ever have been passed, and many laws that are really needed are passed in form and substance contrary to the best interests of the citizens of this State, because they were not and could not have been properly considered in the first instance by the Legislature; and

Whereas, It is fundamental that the Legislature should be fully informed upon all matters of government coming before it, and especially upon the matters of the various departments and institutions of every kind, as well as being informed upon the properties in this State subject to taxation and the ability of such properties, or rather the owners thereof, to meet the tax burdens of this government provision which says that all taxes

Whereas, It is believed that the unfortunate condition existing, as hereinbefore outlined, can be materially changed for the better and more favorable results obtained by the creation of a joint committee from the Senate and the House of Representatives of the State of Texas to exist and operate as a Joint Interim Committee; now, therefore, be it Resolved by the House of Represen-

tatives, the Senate concurring, That Whereas, Under the Constitution of a Joint Committee, consisting of five

Members of the House of Representatives, to be appointed by the Speaker of the House, and five Members of the Senate, to be appointed by the President of the Senate, be and is hereby created for the following purposes:

Said Committee shall, after its appointment, meet and select one of its members Chairman, and such Chairman shall be authorized and empowered to call such meetings as the Committee may deem necessary, and the Committee may adopt such rules and regulations as will be necessary to carry out the purposes of this resolution.

Said Committee shall have the power and authority, and it shall be its duty to make a full investigation of the various departments and institutions of the government of the State of Texas in order to determine as nearly as possible the actual need of such departments and institutions in order that same may properly function with the least possible expense to the State, especially having in mind the recommendation of the elimination of any unnecessary departments or institutions and the consolidation of several departments where there is a duplication of functions. In this connection this Committee is authorized and empowered to issue subpoenas calling for the appearance of the heads and employees of departments and institutions, as well as any other person or persons it may desire to interrogate, before it and to compel the attendance of such persons, together with such books, records, and other information as the Committee may desire. Failure or refusal on the part of any person to obey such subpoenas so issued by such Committee shall subject such person or persons as for contempt in the courts of this State.

It shall be the duty of such Committee to make a record of its findings and investigations in such form sixth Legislature as will in the judgas it shall decide upon, but it shall ment of the Committee remedy the not be mandatory to keep a stenographic record of all its investigations.

It shall be the further duty of this Committee periodically, and not less than monthly, to submit to the other Members of the Legislature a brief recapitulation of its findings in such investigations and examinations, as well as the suggestions of such Committee to remedy the situations as also invite suggestions from all Memdisclosed.

It shall also be the duty of this Committee to check into, investigate and examine the taxable properties of this State of every kind and character and after having so investigated such taxable property, to work out and suggest a tax program for the next Regular Session of the Texas Legislature that will be comprehensive in its scope and just, fair, and equitable in its application so that no class, character or kind of property will be bearing more than its just tax burden but that all property in this State will be taxed fairly, equally and uniformly so as to as nearly as possible equitably distribute the tax burdens of this State.

The Committee herein provided shall have free access to all books and records in the several departments of the State Government, and of any other political subdivisions of the State.

The Committee shall also have the power to require from all persons, firms, and corporations in this State such information as it may desire with reference to the properties and tax burdens being borne by same.

It shall be the further duty of this Committee to not only make suggestions for legislation to meet the needs of this State from the standpoint of raising the needed revenue to properly carry on the business of the State and to wipe out as far as possible and practicable the deficit of the State, and to make suggestions as to the consolidation of some of our various departments, if such be practical and economical, but also prepare and have ready for consideration by the next Regular Session of the Fortysixth Legislature such bills as will in the judgment of the members of this Committee effectuate the purposes as suggested by such Committee; that is to say, said Committee shall pre-pare bills ready for introduction at the Regular Session of the Fortyevils existing as evidenced by its investigation; provided, however, that such bills shall deal as much as possible with single subject matters; and provided further that all such proposed bills shall be prepared at least 15 days before the convening of the Forty-sixth Legislature, and copies thereof sent to each Member of that Legislature. Such Committee shall bers of the Legislature as to suggested and proposed legislation. Such Committee shall also keep available for use by any Member of the Legislature all data accumulated by it pertaining to or affecting any of the matters investigated by it.

It is further resolved, That all persons attending any meeting or meetings of such Committee after having been subpoenaed so to do, shall be entitled to mileage and per diem the same as is now provided by law for the attendance of witnesses in the trial of civil cases in the courts of this State.

The Committee is authorized to employ a secretary who shall keep a record of proceedings had by the Committee under the direction of the Chairman, and to keep said records available for inspection and examination at any time by any member or members of the Committee, as well as Members of the Legislature. salary of such Secretary shall be the same as paid for like services in the Departmental Appropriations Bill of this State. The Committee is authorized to employ such additional help as may be reasonably necessary to carry out the purposes of this resolution.

The members of the Committee shall receive no compensation for the performance of their services as members of the Committee, but they shall receive during the time they actually serve, their traveling expenses, including hotel, telegraph, telephone, postage, and express expenses incurred in the discharge of their duties, and the Committee shall be authorized and empowered to purchase such stationery and other supplies as may be necessary for the discharge of their duties.

The Committee shall be provided with a committee room in the Capitol in Austin, and its sessions shall be open to the public, except at such times as the Committee may, by a majority vote, determine to hold an executive session.

In order to defray the expenses authorized under the terms of this resolution, there is hereby appropriated from the general revenue out of the Contingent Expense Fund of the Second Called Session of the Forty-fifth Legislature. the sum of Ten Thousand (\$10,000.00) Dollars, or so much thereof as may be needed.

Such money shall be paid only upon vouchers issued by the Chairman of Hardin said Committee, countersigned by the Harper

Secretary thereof, provided that no voucher shall be issued to any person or persons until such person has filed with the Chairman of said Committee an itemized statement showing in detail the nature of such account and for what purpose incurred; said account to be duly verified by the maker thereof; provided further that the Secretary of said Committee shall keep a complete and accurate account of all monies expended under the terms of this resolution, and in no event shall the amount so expended exceed the amount hereinabove appropriated; and provided further that the Secretary shall file with the Chairman of the Contingent Expense Account a statement showing in detail the expenditures made by such Committee, and the amounts thereof, and to whom such payments were made.

> KNETSCH, BRADBURY. THORNTON, McKEE, BLANKENSHIP.

The resolution was read second time.

Mr. Knetsch moved that further consideration of the resolution be postponed until 10:00 o'clock a. m., tomorrow.

Mr. Hardin moved to table the resolution.

Question recurring on the motion to table, yeas and nays were demanded.

The motion to table was lost by the following vote:

# Yeas-56

Adkins Harrell Harris of Archer Alsup Harris of Dallas Amos Anderson Herzik Hoskins Bates Huddleston Bradford Jackson Bridgers Johnson of Ellis Burton Jones of Falls Cathey Keefe Cauthorn Kern Davis of Haskell King Davis of Jasper Langdon Davisson Lanning of Eastland Leath Dickison Lehman Donaghey London Farmer Lucas Fox McDonald Hanna Moffett Harbin Newton Nicholson

Oliver Skaggs Palmer Smith of Tarrant Pope. Tarwater Reader Weldon Reed of Bowie Westbrook Riddle Winfree

Nays--83

Roark

Little Baker Beckworth Loggins Bell Mann Blankenship Mays McConnell Boethel McFarland Bond Boyer McKee Bradbury McKinney Broadfoot Metcalfe Monkhouse Brown Cagle Morse Callan Morris Patterson of Mills Cleveland Colquitt Patterson of Travis Dean Deglandon Petsch Derden Powell

Prescott Dollins Quinn England Ragsdale Felty Reed of Dallas Fielden Rhodes Fuchs Gibson Ross Russell Graves

Hamilton Schuenemann Hankamer Sewell Harris of Dickens Settle Sharpe. Hartzog Heflin Simpson Smith of Hopkins Holland Howard Smith

of Matagorda Hyder Stevenson Johnson of Tarrant Stinson

Jones of Angelina Stocks Jones of Atascosa Talbert Jones of Wise Tennant Thornberry Keith Thornton Kelt Vale Kenyon Waggoner Knetsch Lankford Wood Worley Levendecker

Absent

Alexander Mauritz Shell Carssow Tennyson Celaya Hull

Absent—Excused

Davison of Fisher Rutta Leonard

tion by Mr. Knetsch, to postpone State is collecting contributions to

further consideration of the resolution until 10:00 o'clock a. m., tomorrow, it prevailed.

## ADDRESS BY GOVERNOR JAMES V. ALLRED

(In Joint Session)

In accordance with the provisions of House Concurrent Resolution No. 4, Providing for a Joint Session of the House and Senate for the purpose of hearing an address by Governor James V. Allred, the Honorable Senators, at 12:50 o'clock p. m., appeared at the bar of the House and, being duly admitted, were escorted to seats along the aisle.

Lieutenant Governor Walter F. Woodul occupied a seat on the Speaker's stand.

Governor James V. Allred and party, escorted by Senators Hill, Westerfeld and Nelson, committee on the part of the Senate, and Messrs. Mauritz, Alexander, Tennyson, Hull and Carssow committee on the part of the House, were announced at the bar of the House and, being duly admitted, occupied seats on the Speaker's stand.

Speaker Calvert called the House to order and stated that the two Houses were in Joint Session for the purpose of hearing an address by Governor James V. Allred.

Lieutenant Governor Walter F. Woodul called the Senate to order and presented Governor James V. Allred, who addressed the Joint Session, as follows:

Austin, Texas, September 27, 1937

To the Members of the Forty-fifth Legislature (Second Called Session):

We are here to carry out the

"people's program".

With an ever mounting deficit in the General Fund; facing radical re-duction in the rolls and in payments to our aged needy by January 1st; with a constitutional mandate from the people to adequately provide for our old people and to extend the helping hand of the State to the needy blind and to underprivileged children; solemnly obligated to contribute to a retirement fund for teachers who have devoted a lifetime of poorly compensated service in moulding the Question then recurring on the mo
minds and character of our children

teachers from whom already the this fund; all this in a State rich in resources and well able to make these investments in human happiness and demn as socialistic and un-American security—this, in my judgment, constitutes an "extraordinary occasion", which, under the Constitution, re- leadership. quired me to call this Session.

There is still too much misery, too much want among too many people in Texas. Many of our old folks are haughty men who apparently think still in dire need. They are either not on the old age assistance rolls at all, or the payments made to them are too small adequately to sustain they are unwilling to bear their share them. Underprivileged children in poverty-stricken homes are entitled to our help. The blind cry out for jus-Texas has delayed tice. Already longer than most of the states in putting these features of the Social Security Program into effect. curity Program into effect. But— Texas people have made their wishes known at the ballot box. You and I must meet this challenge with action, or stand indicted for breaking faith with the people.

Let it be remembered that on every occasion when they have had an opportunity to express themselves, overwhelming approval has been given to the humanitarian social security program inaugurated and carried on during this administration. The job is not completed. It is the people's will

that it shall be.

"Of course," it costs money to pay for unemployment compensation and for old age assistance. "Of course," it will cost money to aid the needy blind, to aid dependent children and to contribute to the retirement of our teachers. "Of course," we are going to have to raise additional revenue to defray these newly added expenses of government. But—the people ordered this! Does anyone presume for one moment that they were ignorant of these realities when they directed these progressive reforms? Of course not! Indeed, the people were warned by those who opposed these amendments that taxes would have to be levied to support them.

Realizing as I do that we are faced with these necessities, I cannot help, indeed I do not wish to avoid taking notice of efforts being made to turn us from the path of plain and simple reactionary forces insist that we do duty. "Beware of false prophets."

who say there is no necessity for adcurity program can be carried on at shall continue to fight.

the expense of other necessary functions of government, and who conthe great progressive strides that have been made under Democratic

Whether they know it or not, those who say these things are but playing into the hands of selfish interests, of that because they have acquired great wealth they should be given special privileges. Although able to pay, of the burden.

Those who say these things apparently think it would be better for the State in the long run for old people to continue in want, for the blind and the needy children to suffer. than to increase the cost of government. But they do not speak for the great masses of the people of Texas. They represent forces of reaction and futilely hope for the return of the "good old days" when someone told a destitute people, who could not even assist themselves, that it was their duty to support the government.

These people had just as well understand here and now that, so far as I am concerned, there is not going to be any turning back. The people have ordered this social security program. You and I recognized our responsibility by passing an Old Age Assistance Law, which is not yet adequately financed; by passing a law authorizing aid to the needy blind and to dependent children, but for which not one penny has, as yet, been provided; by passing a law solemnly obligating the State to contribute to the Teachers' Retirement Fund in an amount equal to the contributions of the teachers; but for which solemn contract not a single penny has been provided.

When we passed these laws we recognized our responsibility to humanity and partially carried out a mandate from the people. I insist that if Texas is to continue to march on the high road of progress, you and I must continue to be responsive to the people's wishes. Since certain not need any new taxes for these Let me caution you against those purposes, I take my stand with the old folks, with the underprivileged ditional taxes, who denounce old age children, with the blind, and with assistance as a dole, who make the those who have suffered and now specious argument that the social se- suffer social injustices. For them I

It's easy in an "off election" year | making these estimates he has made for organized powerful groups to pro- liberal allowance for better business pagandize members of the Legislature conditions. This deficit would have to the effect that we do not need any been several Million Dollars greater new taxes; when they know, you had it not been for my vetoes.

know, I know, we do. It's easy for thus it will be seen that for the those who are themselves basking in next two years the expenditures out luxury and ease to say that "every-thing's all right" and that we need no new taxes for those in want. "For Million Dollars each year. This will there shall arise false prophets and still leave the deficit at about Fifteen shall show great signs and wonders. insomuch that if it were possible they for General Revenue to take care of shall deceive the very elect." They would have us render lip service only to the needy.

It's a self-evident fact that there is not enough money in the Old Age Assistance Fund to adequately provide for our needy old folks. Unless some additional money is put into this fund by January 1st, they are going to suffer even more. You and I are either for or against adequate and additional funds for these old people. I am for it! Where do you stand?

There is no dispute whatever that not a single penny has been provided for the blind, for dependent and neglected children, or for our share of the Teachers' Retirement Act. You and I are either for or against providing money for these purposes. I am for it! Where do you stand?

#### Security Needs

How much money do we need: we already owe \$1,626,000.00 on past due old age assistance warrants. Besides this, I think we ought to have at least Two Million Dollars more each year in the Old Age Assistance Fund. We need \$300,000.00 each year for aid to the blind. We need a Million and a Half Dollars each year for aid to dependent children. Conservatively, we need approximately \$1,500,000.00 each year for our contribution to the Teachers' Retirement Fund. Thus it will be seen that we need a total of \$6,926,000.00 for the people's Social Security Program.

#### General Revenue

Last January I told you that the State Auditor estimated the deficit in the General Fund would be approximately Fifteen Million Dollars on August 31st. It is actually approximately \$15,194,000.00.

The State Auditor estimates that the deficit at the end of the next fiscal year will be Twenty Million At the conclusion of the address Dollars, and at the end of the biennium Twenty-four Million Dollars. In tired to its Chamber.

of General Revenue will exceed income approximately Four and a Half Million Dollars. We need new taxes the increased appropriations made by this Legislature and to wipe out the deficit. I urge that the budget be balanced now; and that provision be made to retire this deficit.

#### How To Raise The Money

How shall we raise the money: my views are well known to this Legislature. I have tried to make my tax recommendations and messages as exhaustive as possible. They are matters of public record in the Journals of both Houses. I still think we ought to raise this money from those who are able to pay; from increased natural resource taxes, from franchise taxes, from taxes on the earnings of pipeline companies, utilities and other corporations. More than thirty states in this Union have an income tax law. I think this tax is fairer than a general sales tax. We can finance this security program and balance the budget without a general sales tax.

Members of the Forty-fifth Legislature, I submit it is your duty to levy taxes sufficient to take care of the appropriations which you yourselves increased. It is likewise unquestionably your duty to levy taxes to pay for social and relief measures voted by the people. For that purpose I have called you here in extraordinary session and have made my recommendations. I stand ready to counsel and assist you at all times, but the matter is now in your hands. I appeal to you as loyal, patriotic Texans to carry out not my program, not your program, but the "people's program", the program they ordered at the polls, a program that should be free of politics or personalities.

> Respectfully submitted, JAMES V. ALLRED, Governor of Texas.

#### SENATE RETIRES

## HOUSE BILL ON FIRST READING

The following House bill, introduced today, was laid before the House, read first time, and referred to the appropriate committee, as follows:

By Mr. Graves:

H. B. No. 1, A bill to be entitled "An Act making an appropriation of the sum of One Hundred Thousand (\$100,000.00) Dollars or so much thereof as may be necessary, out of any funds in the State Treasury, not otherwise appropriated, to pay contingent expenses, and to pay the mileage and per diem of Members and per diem of officers and employees of the Second Called Session of the Forty-fifth Legislature, and to pay any unpaid bills or accounts of the First Called Session of the Forty-fifth Legislature, also, there is hereby re-appropriated any unex-pended balances at the credit of the Contingent Expense Fund of the House of Representatives, same being No. W-1377 account, and be used for the same purposes as is above set out, as may be found necessary, and declaring an emergency."

Referred to the Committee on Appropriations.

#### RESOLUTION SIGNED BY THE **SPEAKER**

The Speaker signed, in the presence of the House, after giving due notice thereof, and its caption had been read. the following enrolled resolution:

H. C. R. No. 4, To provide for Joint Session to hear address by Governor

James V. Allred.

#### ADJOURNMENT

On motion of Mr. Anderson, the House, at 1:25 o'clock p. m., adjourned until 10:00 o'clock a. m., tomorrow.

#### SECOND DAY

(Tuesday, September 28, 1937)

The House met at 10:00 o'clock a. m., pursuant to adjournment, and was called to order by Speaker Calvert.

The roll of the House was called, and the following Members were present:

Mr. Speaker Adkins Alexander

Alsup Amos Anderson Baker Bates Beckworth Bell Blankenship Boethel Bond Boyer Bradbury Bradford **Bridgers** Broadfoot Brown Burton Cagle Callan Carssow Cathey Cauthorn Celaya Cleveland Colquitt Davis of Haskell Davis of Jasper Davisson of Eastland Dean Deglandon Derden Dickison Dollins Donaghey

England Farmer Felty Fielden Fox **Fuchs** Gibson Graves Hamilton Hankamer Hanna Harbin Hardin Harper

Harrell Harris of Archer Harris of Dallas Rhodes Harris of Dickens Riddle Hartzog Heflin Herzik Holland Hoskins Howard Huddleston Hull Hyder Jackson Johnson of Ellis Johnson of Tarrant

Jones of Angelina

Jones of Falls Jones of Wise Keefe Keith Kelt Kenyon Kern King Knetsch Langdon Lankford Lanning Leath Lehman Leyendecker Little Loggins London Lucas Mann

Jones of Atascosa

Mauritz Mays McConnell McDonald McFarland McKee McKinnev Metcalfe Moffett Monkhouse Morris Morse Newton Nicholson Oliver Palmer

Patterson of Mills Patterson of Travis Pope Powell

Prescott Quinn Ragsdale Reader Reed of Bowie Reed of Dallas

Roark Ross Russell Rutta Schuenemann

Settle Sewell Sharpe Shell Simpson Skaggs

Smith of Hopkins Smith

of Matagorda